## THE EXECUTIVE

## Minutes of the meeting held on 27 January 2020

PRESENT: Councillor Llinos Medi (Chair)

Councillor Ieuan Williams (Vice-Chair)

Councillors Richard Dew, Carwyn Jones, R. Meirion Jones, Alun Mummery, R.G. Parry, OBE FRAgS, Dafydd Rhys Thomas, Robin

Williams.

**IN ATTENDANCE:** Chief Executive

Director of Function (Resources) & Section 151 Officer Director of Function (Council Business)/Monitoring Officer

Director of Social Services (for item 6)

Programme, Business Planning and Performance Manager

Chief Waste Management Officer (ME) (for item 7)

Scrutiny Manager (for item 5)

Project Manager (Corporate Transformation) (ATR) (for item 7)

Committee Officer (ATH)

APOLOGIES: None

**ALSO PRESENT:** Councillors Lewis Davies, John Griffith, Glyn Haynes, Kenneth Hughes,

G.O. Jones, Alun Roberts, Dafydd Roberts.

## 1 DECLARATION OF INTEREST

No declaration of interest was received.

# 2 URGENT MATTERS CERTIFIED BY THE CHIEF EXECUTIVE OR HER APPOINTED OFFICER

None to report.

#### 3 MINUTES - CORPORATE PARENTING PANEL

The draft minutes of the meeting of the Corporate Parenting Panel held on 9 December, 2019 were presented for adoption.

It was resolved that the draft minutes of the meeting of the Corporate Parenting Panel held on 9 December, 2019 be adopted.

## 4 MINUTES - VOLUNTARY SECTOR LIAISON COMMITTEE

The draft minutes of the meeting of the Voluntary Sector Liaison Committee held on 20 November, 2019 were presented for information.

It was resolved that the draft minutes of the meeting of the Voluntary Sector Liaison Committee held on 20 November, 2019 be noted.

#### 5 THE EXECUTIVE'S FORWARD WORK PROGRAMME

The report of the Head of Democratic Services incorporating the Executive's Forward Work Programme for the period from February to September, 2020 was presented for consideration and the following changes were noted -

#### New Items

- Item 20 Developing Leisure Provision for Future Generations Plan (for the 2 March, 2020 meeting)
- Item 33 Corporate Scorecard Quarter 1 2020/21 (for the September, 2020 meeting)
- Items 34, 35 and 36 2020/21 Revenue, Capital and HRA Budget Performance monitoring reports (for the September, 2020 meeting)

#### Re-scheduled Items

- Item 3 Housing Rents and Housing Services Charges 2020/21 (brought forward from the 2 March to the 17 February, 2020 meeting)
- Item 8 Discretionary Business Rate Relief Policy (subject to confirmation, to be brought forward from the 2 March to the 17 February, 2020 meeting)

#### Other Changes

- Subject to confirmation, a new item Risk Based Verification Policy to be introduced for the 17 February, 2020 meeting
- Removal of item Consultation on Lowering the Admission Age at Ysgol Llandegfan (originally scheduled for the 17 February and 27 April, 2020 meetings) pending confirmation of its re-scheduled dates.

It was resolved to confirm the Executive's updated Forward Work Programme for the period from February to September, 2020 with the changes outlined at the meeting.

#### 6 LEARNING DISABILITIES - TRANSFORMATION OF DAYTIME OPPORTUNITIES

The report of the Director of Social Services incorporating a Proposal Paper for the future of Learning Disability Day Opportunities on Anglesey was presented for the Executive's consideration. The report sought the Executive's approval to formally consult on the proposal to "develop more community based opportunities for people with a learning disability, extend the provision at Gors Felen and close the services at Morswyn, Blaen y Coed and Gerddi Heulfre."

The Chair and Portfolio Member for Social Services reported that it is necessary to reshape and modernise the day opportunities services in order to –

- develop sustainable opportunities for individuals;
- further improve the delivery of the service in the most cost-effective way;
- respond to feedback from service users and their families as to what they would like day opportunities to look like in the future;
- meet the current and future needs of the people whom the Authority supports;
- meet the requirements of the Social Services Well-being (Wales) Act 2014

She highlighted that the most important people in a consultation are those who are affected by it, their families and carers and she emphasised that should the Executive decide to proceed to consultation, she was keen that it be on the basis of the following drivers -

- a focus on an outcome based approach i.e. a shift from paying for prescribed activities within a set timeframe to paying for results or outcomes which increase and individual's skills, well-being and confidence;
- to ensure the same standards of service delivery across all services with both the in-house and external services focusing on ensuring progression and achieving outcomes for individual service users:
- to ensure that resources are allocated fairly with the same assessment and access criteria for both in-house and external services;
- to ensure that there is fair pricing for services reflecting the differing needs of the individuals attending e.g. it may be appropriate to pay a premium rate to support an individual with more profound or multiple learning disabilities or complex support needs;
- providers will have greater freedom and flexibility to work with the people they support to design and co-produce the activities that will achieve those outcomes. Some of these activities may be delivered in partnership with other community groups and organisations;
- to encourage service providers, both internal and external, to develop, adapt and change in response to this new way of working;
- to encourage community based groups to offer regular supported placements that can add to an individual's skills and ensure progression.

The Director of Social Services confirmed that the case for change is based on the belief that the nature of the provision for people with learning disabilities needs to be reformed to provide better outcomes for those individuals within their local communities and to ensure that those services remain sustainable and effective into the future. The Council currently has a number of different day opportunities available to people with learning disabilities some of which are provided in-house by the Council itself and some of which are commissioned externally. Under the direction of the Adults' Services Transformation Board, a series of visits to various day centres on the Island was arranged for Elected Members in July 2019 which helped provide a clearer understanding of the services provided by the centres; additionally, a new Strategy for Day Opportunities for People with a Learning Disability has been adopted after intensive engagement with service users about what they would like to see in the form of support and opportunities for personal development and progression. The proposal paper elaborates on these elements and also identifies the key challenges facing the current in-house day centres at Morswyn, Holyhead; Blaen y Coed, Llangoed; Gerddi Heulfre, Llangoed and Gors Felen, Llangefni. The Officer said that the intent as part of the consultation, is to give a clear direction about the commitment to develop services over a period of time be that in the independent or voluntary sectors or internally within the Council in order to extend the opportunities for individuals within their communities. For those with more profound and complex needs it is considered that a single more specialised centre is required which would form part of the consultation – it is envisaged that Gors Felen could fulfil this purpose. The proposal also envisages the learning disability day opportunities provision becoming more community rather than centre based in the long-term. It is hoped that the proposal will provide greater flexibility and offer better and more varied opportunities for individuals within their local communities.

Councillor G.O.Jones, Chair of the Partnership and Regeneration Scrutiny Committee was invited to present the Committee's perspective on the matter following its scrutiny of the proposal paper at its meeting on 21 January, 2020. Councillor Jones reported that the Committee although fully supportive of the intention to modernise day opportunities services for people with learning disabilities was concerned about the reference to closing three centres which it considered premature at this time. The Committee in making the

point that the consultation process should concentrate on having a dialogue with service users and their families and other stakeholders so as to create the conditions whereby they could influence the model of delivery for the future, resolved to recommend to the Executive that it support in principle going out to consultation on the proposal to develop more community based opportunities for people with a learning disability and authorises Officers to conduct a formal consultation thereon.

Councillors Lewis Davies and Alun Roberts as Local Members spoke of their disappointment about the proposal's reference to the closure of three day centres which they felt did not provide a basis for constructive consultation wherein individuals and their families and carers could provide their views on what is important to them thereby helping to shape the form and direction of the service in future. In order to have a positive discourse with service uses and their families and communities, the Local Members urged the Executive to remove the reference to centre closure from the proposal and instead focus in the first place on having a conversation with stakeholders about what they would like from the day opportunities service.

The Executive considered the proposal paper, the feedback from Scrutiny and the views of the Local Members and although accepting the central premise regarding the need to modernise the way opportunities are provided for people with a learning disability, expressed reservations about the proposal as it was currently formulated believing that it might not to take the process forward in as positive a way as hoped for nor encourage as wide ranging a discussion as possible. The Executive also noted that as it is important that stakeholders and their families appreciate what modernising the day opportunities services entails and what is being proposed there needs to be an accessible and user friendly version of the proposal/consultation paper.

In light of the discussion the Chair and Portfolio Member for Social Services put forward an amended proposal which was supported by the Executive - namely that a formal consultation be conducted on the following –

- To develop more community based opportunities for people with a learning disability.
- To establish whether there are advantages to extending a day centre to meet more profound needs.
- To review the current learning disability day service provision.

It was therefore formally resolved to authorise Officers to conduct a formal consultation on the following -

- To develop more community based opportunities for people with a learning disability.
- To establish whether there are advantages to extending a day centre to meet more profound needs.
- To review the current learning disability day service provision.

### 7 EXCLUSION OF THE PRESS AND PUBLIC

It was resolved -

"Under Section 100 (A) (4) of the Local Government Act 1972, to exclude the press and public from the meeting during the discussion on the following item on the

grounds that it involved the disclosure of exempt information as defined in Schedule 12A of the said Act and in the Public Interest Test as presented."

#### 8 WASTE CONTRACT

The report of the Director of Function (Resources)/Section 151 Officer and the Head of Highways, Property and Waste with regard to the Waste Collection and Cleansing Service Contract was presented for consideration. The report sought the Executive's approval of service options for the purpose of final tender submissions.

The Director of Function (Resources)/Section 151 Officers recapped on the procurement process timeline under the three Stage tender method of the Competitive Dialogue Process which was the approach adopted for the tendering process for the Waste Collection and Cleansing Service contract, and he confirmed that Stage 1 involving the submission of initial draft priced solutions based on the initial service options approved by the Executive at its meeting on 17 June, 2019 had now been completed. The Executive is now required to come to a determination regarding the service options it wishes to be considered during Stage 2 (formal dialogue process) and Stage 3 (submission of final tenders) of the process in order to remove unwanted options and give bidders absolute clarity on the service configuration they should be tendering for in their final submissions following the evaluation of which the contract will be awarded and will become effective on 1 April, 2021.

The Officer referred to the Stage 1 initial range of potential costs, savings and risks in relation to the various service configurations for the new Waste Collection and Cleansing Contract as set out in the report. Based on the feedback from Stage 1, Officers have made recommendations regarding what service configuration should be considered for Stage 2 and Stage 3 of the procurement process – the Officer elaborated on those service options and the basis for their proposed inclusion.

Councillor G.O. Jones, Chair of the Partnership and Regeneration Scrutiny Committee reported from the Committee's 21 January, 2020 meeting where the report had been scrutinised and he confirmed that following discussion, and having considered the clarifications provided by the Portfolio Member and Officer at the meeting, the Committee had recommended the adoption of the service options proposed in the report.

The Executive considered the report and sought clarity and assurance on several points arising from the findings of Stage 1 of the process. Having debated the matter, and in light of Officer advice and the views of Scrutiny, the Executive was agreed in supporting the service options as recommended by the report.

It was resolved to approve the recommendations of the report with regard to the service configuration for the final tenders for the Waste Collection and Cleansing Services Contract and to authorise the relevant Officers to act in accordance therewith.

Councillor Llinos Medi Chair